

Message Text

PAGE 01 NATO 01233 061847Z

43

ACTION EUR-25

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C O N F I D E N T I A L USNATO 1233

E.O. 11652: GDS 12-31-80

TAGS: MCAP, NATO

SUBJECT: MARCH 5 DRC EXAMINATION OF NATO FORCE PROPOSALS/GOALS - FRG

REF: A. STATE 042348

B. ANNEX 4 TO APPENDIX D TO ENCLOSURE 1 TO MC-14-74,
"FORCE PROPOSALS 1975-80"

SUMMARY. US PROPOSED DRC PROCEDURE THAT WOULD IDENTIFY
REALISTIC LIST OF ESSENTIAL FORCE GOALS AND SPECIFIC
ESSENTIAL FORCE GOALS FOR THE FRG IN ACCORDANCE WITH
REF A. DRC EXAMINED FRG FORCE PROPOSALS IN DETAIL. FRG
ACCEPTED SUBSTANTIALLY ALL BUT ONE OF NEARLY 80 FORCE
PROPOSALS. US REP CHARACTERIZED TOTAL SCOPE AND CONTENT
OF ACCEPTED FORCE PROPOSALS AS UNREALISTIC CHALLENGE WHICH
THE FRG WAS UNLIKELY TO ACHIEVE. DRC MEMBERS ARGUED THAT
THE US PROPOSED METHODOLOGY WOULD COMPLETELY CHANGE THE
DRC APPROACH TO FORCE GOALS, FOCUSING ON PRIORITIES WHICH ARE
THE PREROGATIVES OF THE MILITARY AUTHORITIES. US REP CONCLUDED
CONFIDENTIAL

PAGE 02 NATO 01233 061847Z

WITH STRONG STATEMENT THAT IF FORCE GOALS WERE TO HAVE ANY
SIGNIFICANCE, THE DRC SHOULD DEVELOP A LIST OF ESSENTIAL FORCE
GOALS FOR EACH COUNTRY IN TURN, REFLECTING CRITICAL AREAS FOR
FORCE IMPROVEMENT THAT HAVE BEEN IDENTIFIED IN AD-70 AND

PRESENTING "REASONABLE CHALLENGES" AS OPPOSED TO PROPOSALS THAT INVOLVE COSTS AS MUCH AS 50 PERCENT IN EXCESS OF CURRENT DEFENSE PLANS. END SUMMARY.

1. PRIOR TO MAR 5 DRC EXAMINATION OF 1975-1980 FORCE PROPOSALS FOR FRG, MISSION CIRCULATED PAPER CONTAINING RELEVANT PORTIONS OF US METHODOLOGY FOR DETERMINING "ESSENTIAL" FRG FORCE GOALS (REFTEL-REVISED VERIOUS POUCHED). THE PAPER DID NOT REPEAT NOT ASK FOR CHANGES TO EXISTING FORCE PROPOSAL PRIORITIES. RATHER, IT REQUESTED SPECIAL DRC ENDORSEMENT OF A REALISTIC SELECTION OF CRITICAL PROPOSALS SUCH AS THOSE SPECIFIED IN REFTEL. US REP (CLINARD) EMPHASIZED NECESSITY FOR IDENTIFYING CRITICAL FORCE PROPOSALS WHICH PRESENTED A "REASONABLE CHALLENGE" TO COUNTRY INVOLVED AND CITED US PAPER ON FRG (REFTEL) AS EXAMPLE OF OTHER SUB-MISSIONS WE WILL MAKE ON FORCE PROPOSALS FOR OTHER COUNTRIES. US REP INVITED OTHER DELEGATES TO CRITIQUE PAPER AND SUGGEST MODIFICATIONS TO US LIST OF ESSENTIAL PROPOSALS. MC REP RESPONDED THAT MILITARY AUTHORITIES' FORCE PROPOSALS MIGHT BE TOO AMBITIOUS, BUT THAT US PAPER GAVE SPECIAL STATUS ONLY TO PROPOSALS CONSIDERED ESSENTIAL BY US. HE ALSO SAID ESTABLISHMENT OF PRIORITIES FOR FORCE PROPOSALS WAS PREROGATIVE OF MILITARY AUTHORITIES. CHAIRMAN CALLED FOR DISCUSSION OF US PAPER AT A LATER DATE AND STARTED DETALIED EXAMINATION OF FRG FORCE PROPOSALS.

2. DRC EXAMINED FRG FORCE PROPOSALS IN DETAIL, AND FRG ACCEPTED SUBSTANTIALLY ALL BUT ONE OF NEARLY 80 FORCE GOALS. DRC DISCUSSED AT LENGTH WHETHER FRG SHOULD ACCEPT PROPOSAL (1A12) TO INCREASE UE OF 4 AWX (F-4) AND 4 RECCE (RF-4E) SQYADRON FROM 15 TO 18 NOT LATER THAN 1975. FRG REP SAID PROPOSAL DID NOT MAKE SENSE MILITARILY (AND WOULD INVOLVE ADDITIONAL PERSONNEL, MAINTENANCE, ETC., AS WELL AS PROCUREMENT OF AIRCRAFT) AND THAT GERMANS WISHED TO DELETE THE PROPOSAL. CHAIRMAN SUGGESTED MAJOR REASON FOR FRG RELUCTANCE WAS NOT MILITARY BUT FINANCIAL AND THAT GERMANS COULD SOLVE PROBLEM BY SIMPLY PROCURING MORE CONFIDENTIAL

PAGE 03 NATO 01233 061847Z

AIRCRAFT AND SUPPORTING CAPABILITY. MC REP SAID AIRCRAFT IN QUESTION PROVIDED INCREASINGLY IMPORTANT ALL-WEATHER INTERCEPT CAPABILITY AS SPECIALIZATION DIMINISHED OTHER COUNTRIES' (PRIMARILY NETHERLANDS) CONTRIBUTIONS IN THAT AREA. CHAIRMAN REQUESTED THAT DRC LEAVE PROPOSAL INTACT DESPITE FRG RESERVATIONS. US REP CITED SUBSTANTIAL IMPLEMENTATION COST OF PROPOSAL AND SAID US WOULD PREFER FRG MONETARY EXPENDITURES ON OTHER MORE IMPORTANT PROPOSALS. CHAIRMAN DISPUTED US RIGHT TO QUESTION RELATIVE PRIORITIES AMONG FORCE PROPOSALS. US REP REMINDED CHAIRMAN THAT DRC WAS ENGAGED IN A "MULTILATERAL" PLANNING ENDEAVOR. DRC RETAINED FORCE PROPOSAL WITH US AND FRG RESERVATIONS. DRC DELETED ONLY TWO FORCE PROPOSALS (REF B, SERIALS 1L19 AND 1L31, WHICH WERE

INVALIDATED BY BUNDESWEHR REORGANIZATION). DRC ALSO ACCEPTED
FRG SUBSTITUTION OF 12 AIR-TO-SURFACE MISSILE-EQUIPPED HELI-
COPTERS FOR LAND-BASED SYSTEMS REQUIRED BY PROPOSAL 1M09N
(REF B). FRG ACCEPTED ALL OTHER PROPOSALS WITHOUT MAJOR CHANGES.

4. FOLLOWING DETAILED EXAMINATION OF FORCE PROPOSALS, US REP
(BGEN BOWMAN) MADE FOLLOWING STATEMENT: BEGIN QUOTE.

THE UNITED STATES IS GLAD TO HAVE THIS LIST OF DESIRABLE
GOALS AND WOULD LIKE TO THANK THE FEDERAL REPUBLI

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